#### REPORT OF

## SHELBY COUNTY, TEXAS

YEAR ENDED SEPTEMBER 30, 2008

THOMAS, HUNTER & COMPANY, LLP
137 Shelbyville Street
Center, Texas 75935

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CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS

#### INDEPENDENT AUDITORS' REPORT

The Honorable Commissioners'
Court of Shelby County
Center, Texas

#### Commissioners:

We have audited the accompanying financial statements of the governmental activities, and the aggregate remaining fund information of Shelby County, Texas (the "County"), as of and for the year ended September 30, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We have conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Shelby County, Texas, as of September 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 4, 2009, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance

with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis on pages 3-10 and the budgetary comparison schedules for the General Fund and Special Revenue Fund on pages 34-36 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules listed in the table of contents under supplementary financial information are presented for the purposes of additional analysis and are not a required part of the basic financial statements.

Thomas, Hunter & Company, LLP

At, Hunter ! Conpany, CLP

**Certified Public Accountants** 

June 4, 2009

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Management's Discussion and Analysis

September 30, 2008

This section of the Shelby County, Texas (the "County") financial report presents our discussion and analysis of the County's financial performance during the fiscal year that ended September 30, 2008 ("FY 2008"). Readers are encouraged to consider the information presented herein in conjunction with the additional information furnished in our letter of transmittal.

#### FINANCIAL HIGHLIGHTS

#### Government-wide Financial Statements - Highlights

The government-wide financial statements report information about the County as a whole using the accrual basis of accounting and the economic resources measurement focus.

- ◆ The County's assets exceeded liabilities by \$12,413,297 on a government-wide basis as of September 30, 2008.
- ◆ For FY 2008, taxes and other revenues, including program revenues, of the County's governmental activities amounted to \$10,350,368. Expenses, including program expenses, totaled \$10,052,465.

## Fund Financial Statements - Highlights

The fund financial statements provide detailed information about the County's most significant funds. Fund financial statements use the modified accrual basis of accounting and the current financial resources measurement focus.

- ♦ The County's governmental funds reported an increase in fund balance of \$448,397 for the fiscal year.
- ◆ The County's General Fund reported a fund balance of \$3,224,278, a decrease of \$86,785 from September 30, 2007.

Management's Discussion and Analysis

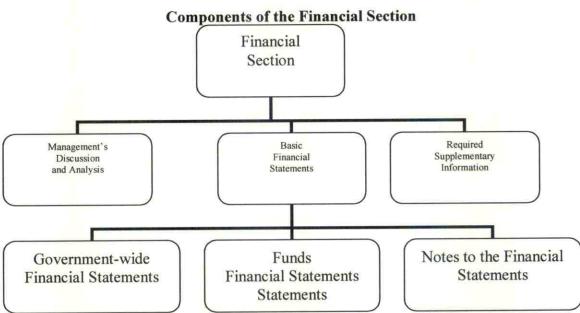
September 30, 2008

#### General Financial Highlights

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the financial report includes three parts:

- 1) Management's Discussion and Analysis
- 2) Basic Financial Statements
- 3) Required Supplementary Information



The basic financial statements are presented in two different formats, each using the required basis and appropriate measurement focus. Each format is its own unique way of looking at County finances. The government-wide statements were required for the first time this year under Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis for State and Local Governments. These statements provide both long- and short-term financial information regarding the County's finances.

In contrast, the fund financial statements focus on major aspects of the County's current operations. These statements, reported on the modified-accrual basis of accounting,

#### Management's Discussion and Analysis

September 30, 2008

provide more detail about operations than the government-wide statements. Additionally, the basic financial statements include notes to further explain information in the financial statements and provide additional details about specific data.

Following the basic financial statements and notes is the required supplementary information that contains the budgetary comparison schedule for the County General Fund, as well as trend data pertaining to the retirement programs of the County.

#### Government-wide Financial Statements

The government-wide financial statements report information about the County as a whole using the accrual basis of accounting, a method similar to that used by large private-sector businesses. The format is different from that used by businesses, in that the Statement of Net Assets is shown on a Assets less Liabilities equals Net Assets, instead of a more traditional Assets = Liabilities + Equity format.

The Statement of Net Assets presents information on all of the assets and liabilities of the County, with the difference reported as net assets. Over a period of several years, the change in net assets will provide a barometer of how well the County is doing financially. A trend up would be an indicator of overall good financial health and management; a trend down would be an indicator of deteriorating financial condition and cause for additional management focus on the result. Of course, financial health is not just a numbers game; the reader must carefully consider all the reasons for change, including such causes as a change in the County's property tax base or the condition of facilities or roads, in order to assess overall financial condition.

The Statement of Activities presents information showing how the net assets of the County changed during the fiscal year. All current year revenues and expenses are accounted for in the statement of activities, regardless of when the cash was received or paid.

Although the government-wide financial statements may contain three categories, the County has only one – governmental activities. Governmental activities make up the primary government of the County. The County does not have an enterprise fund (used primarily for utilities) nor does it have discretely presented component units (used primarily for public schools). Within the governmental activities, the County includes its basic services, such as public safety; public works; judicial administration; health and welfare services; and general administration. These types of activities are financed primarily by property and other local taxes, as well as state and federal grants.

Management's Discussion and Analysis

September 30, 2008

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant (i.e., major) funds of the County. Funds are the primary accounting structure used to track specific sources of revenue and spending for particular or specified purposes. To record the monies received and expenditures made, the County uses fund accounting to ensure compliance with finance-related legal requirements. There are three basic types of funds:

#### Governmental Funds

Governmental funds contain financial information related to the most basic of services, focusing on (1) how cash and other financial assets that may be readily converted into cash flow in and out of the books of record, and (2) the balances remaining at year-end that are available for spending. The financial statement of government funds provide a current year snapshot intended to show the reader whether there are more or less financial resources that can be spent in the near future to finance the daily activities and programs of the County. Theses statements do not include a long-term view of governmental activities as provided in the government-wide financial statements. A reconciliation statement provides an explanation of the relationship between the two different financial statements. The reconciliation permits the reader to better understand the short-term versus long-term view afforded by the two different types.

#### **Proprietary Funds**

Proprietary funds are internal service funds used to account for the operations that are financed and operated in a manner similar to a business enterprise. Expenditures are recovered primarily through user charges or transfers of budgeted monies from other funds to facilitate payment. Proprietary fund financial statements, like government-wide statements, provide both long- and short-term financial information.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of third parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements, since the resources of those funds are not available to support the County's programs or activities. Fiduciary funds in the County consist of agency funds used to account for monies received, held and disbursed on behalf of the state or other local governments.

Management's Discussion and Analysis

September 30, 2008

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

#### Statement of Net Assets

The following table presents a summary of the County's net assets as of September 30, 2008 and 2007:

## As of September 30,

		2008		2007
Assets:				
Current and other assets	\$	6,647,271	\$	6,217,282
Capital assets (net)		7,231,363		7,300,464
Total assets		13,878,634		13,517,746
Liabilities:				
Current liabilities		858,219		939,118
Long-term liabilities		607,118		463,234
Total liabilities	-	1,465,337		1,402,352
Net Assets:				
Invested in capital assets, net of related debt		6,624,245		6,837,230
Restricted		2,707,808		2,029,592
Unrestricted		3,081,244		3,248,572
Total Net Assets	\$ _	12,413,297	\$_	12,115,394

As noted earlier, net assets, over time, serve as a barometer of a government's financial position. For the County, assets exceeded liabilities by \$12,413,297 as September 30, 2008, the County's fiscal year-end. This amount represents an increase of \$297,903 from the net assets at September 30, 2007.

Management's Discussion and Analysis

September 30, 2008

## Composition of Net Assets of Shelby County, Texas

As of September 30, ■ Invested in capital assets, net of \$14,000,000 \$12,000,000 related debt \$10,000,000 □Restricted \$8,000,000 \$6,000,000 \$4,000,000 \$2,000,000 ■Unrestricted \$0 2008 2007

As you can see in the figure above, a portion of the net assets represents our investment in capital assets (e.g., roads, land, buildings, equipment, vehicles, etc., net of depreciation), less the outstanding debt used to acquire those assets.

Unrestricted net assets represent the remaining amount of assets that are neither related to the purchases of capital assets nor restricted for specific uses.

Restricted net assets represent those assets restricted for use and include, but are not limited to, capital projects and school use.

#### **Governmental Activities**

Revenues for the governmental fund activities for the County totaled \$10,872,258 for the fiscal year 2008. This amount represents an increase of \$1,830,157 over fiscal year 2007.

Taxes constitute the largest source of County revenues, totaling \$5,490,652 for fiscal year 2008. The increase over FY 2007 totaled \$344,915.

The cost of the County's governmental fund activities FY 2008 totaled \$9,417,423. Major contributors to costs include:

- \$2,374,936 for highways and streets
- ♦ \$2,535,947 for law enforcement
- ♦ \$2,447,569 for general administration
- \$847,451 for judicial

Management's Discussion and Analysis

September 30, 2008

#### Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to record and provide compliance with government finance-related accounting and legal requirements. The focus of governmental funds is to provide data and information on near-term inflows and outflows of spendable resources, as well as the balances remaining of those resources. This information is used to provide operating and management reports and to meet the reporting requirements of other parties. This would include the use of these statements in long-term financing arrangements. Unreserved fund balance is an appropriate and useful measure in determining the County's net resources available for spending at the end of a fiscal year.

As of September 30, 2008, the County's governmental funds had a combined fund balance totaling \$5,789,052. This balance was reflected an increase of \$448,397 from last fiscal year.

The General Fund is the primary operating fund of the County. Unreserved fund balance in the General Fund at September 30, 2008, totaled \$3,224,278. This represents approximately 31% of the total expenditures for FY 2008 from the General Fund.

#### Contacting the County's Financial Management

This financial report is designed to provide a general overview of Shelby County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the County Auditor:

Tracey Strong 200 San Augustine Street Center, Texas 75935 GOVERNMENT-WIDE FINANCIAL STATEMENTS

Statement of Net Assets September 30, 2008

	_	Governmental Activities
ASSETS Cash and cash equivalents	\$	5,805,361
Time deposits	Ψ	56,246
Receivables (net of allowance for uncollectibles)		785,664
Capital assets, net of accumulated depreciation:		765,004
Land		366,050
Property under capital leases		89,513
Vehicles and equipment		3,916,719
Infrastructure		800,893
Buildings and improvements		2,053,092
Furniture and fixtures		5,096
Total capital assets		7,231,363
Total assets	\$	13,878,634
LIABILITIES	Ψ =	15,070,051
Accounts payable and other current liabilities	\$	25,259
Accrued liabilities	Ψ	65,593
Deferred revenue		767,367
Non-current liabilities:		707,507
Due within one year		148,634
Due in more than one year		256,702
Capital leases payable		201,782
Total liabilities	<u> </u>	1,465,337
NET ASSETS	_	
Invested in capital assets, net of related debt		6,624,245
Restricted for:		
Capital projects		-
Other purposes		2,707,808
Unrestricted		3,081,244
Total net assets		12,413,297
Total net assets and liabilities	\$_	13,878,634

SHELBY COUNTY, TEXAS
Statement of Activities
For the Year Ended September 30, 2008

		Total primary government	Depreciation and capital	Public welfare	Education	Health	Highway and streets	Public safety	Judicial	General Government	Primary Government: Governmental Activities:	Functions/Programs	
Net assets - ending	General revenues: Tax revenues Licenses and permits Fines and forfeitures Rents Investment earnings Miscellaneous Intergovernmental Transfers, net Total general revenues Changes in net assets Net assets – beginning	\$ 10,052,465	583,230	727,476	4,685	14,997	2,374,936	2,712,743	847,451	\$ 2,786,947		Expenses	1_
	es	\$ 1,338,896		3	,	ĩ	ì			\$ 1,338,896		Charges for Services	
		\$ 292,269		ĩ	ï	ï	ĩ	ī		\$ 292,269		Operating Grants and Contributions	Program Revenues
		59								8		Capital Grants and Contributions	
	11		1	ī	i	ī	ī	ï	ï	ž.		nd	
\$ 12,413,297	3,009,187 701,763 1,684,213 14,063 237,484 2,157,404 1,436,980 (521,891) 8,719,203 297,903 12,115,394	(8,421,300)	(583,230)	(727,476)	(4,685)	(14,997)	(2,374,936)	(2,712,743)	(847,451)	\$ (1,155,782)		Revenue and Changes in Net Assets	Net (Expense)

**FUND FINANCIAL STATEMENTS** 

Balance Sheet Governmental Funds September 30, 2008

ASSETS	_	General		Special Revenue		Non- Major Funds		Total Governmental Funds
Cash and cash equivalents	\$	3,254,707	\$	2,550,654	\$		\$	5,805,361
Time deposits		56,246		-		-		56,246
Property tax receivables (net of allowances for uncollectibles		581,445		204,219				785,664
Other receivables		361,443		9,501				9,501
Due from other funds	_	( <del>-</del> 1		-	_	-		
Total assets	\$_	3,892,398	\$_	2,764,374	\$_		\$	6,656,772
LIABILITIES AND FUND BALANCES Liabilities:								
Accounts payable	\$	34,760	\$	-	\$	-	\$	34,760
Other current liabilities		65,593		**		-		65,593
Due to other funds						#		
Deferred revenue	_	567,767	_	199,600	-	-	-	767,367
Total liabilities		668,120		199,600		-		867,720
Fund balances Unreserved reported in:								
General fund		3,224,278		7-1		_		3,224,278
Capital projects		-		1-				0-1
Special revenue		-		2,564,774				2,564,774
Total fund balances	-	3,224,278	-	2,564,774	_	-		5,789,052
Total liabilities and fund balances	\$	3,892,398	\$	2,764,374	\$	-0	\$	6,656,772

Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Assets September 30, 2008

Total fund balances – governmental funds			\$	5,789,052
Amounts reported for governmental activities in the statement of net assets are different because:				
Capital assets used in governmental activities				
are not resources and therefore are not reported				
in the funds. These capital assets (net of				
accumulated depreciation) consist of:				
Land	\$	366,050		
Property under capital leases		89,513		
Vehicles and equipment		3,916,719		
Infrastructure		800,893		
Buildings and improvements		2,053,092		
Furniture and fixtures	-	5,096		
Total capital assets				7,231,363
Assets utilized by fiduciary fund groups				
Certain liabilities not due and payable in				
the current period and are therefore not				
reported in these funds			8-	(607,118)
Net assets of government-wide funds			\$_	12,413,297

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the Year Ended September 30, 2008

REVENUES         Special Revenue         Non-Major Funds         Covernmental Funds           Taxes         \$ 3,487,709         \$ 2,002,943         \$ . \$ 5,490,652           Licenses and permits         627,271         71,995         699,266           Investments         139,442         71,553         210,995           Integovernmental revenues         - 1,436,980         - 2,1436,980         1,436,980           Charges for current services         1,082,981         41,279         - 3974,197           Total Revenues         6,270,321         4,601,937         - 7974,197           Total Revenues         870,806         - 78,877         - 847,519           EXPENDITURES         200,806         - 7,587         - 847,511           Financial administration         870,806         - 7,587         - 7,587           Fundicial         692,439         155,012         - 84,654           Law enforement         2,249,862         286,085         - 2,374,936           Public safety									Total
REVENUES           Taxes         \$ 3,487,709         \$ 2,002,943         \$ -         \$ 5,490,652           Licenses and permits         -         701,763         -         609,266           Fines and forfeitures         627,271         71,995         -         609,266           Investments         139,442         71,553         -         210,995           Intergovernmental revenues         -         1,436,980         -         1,436,980           Charges for current services         1,082,981         255,915         -         1,338,896           Grant income         932,918         41,279         -         974,197           Total Revenues         6,270,321         4,601,937         -         10,872,258           EXPENDITURES           Current:         6,270,321         4,601,937         -         10,872,258           EXPENDITURES           Current:         6,270,321         4,601,937         -         2,447,569           Judicial         692,439         155,012         -         847,451           Financial administration         870,806         -         -         870,806           Public facilities         -         7,587			General						Governmental
Licenses and permits         6 - 7.01,763         - 701,763           Fines and forfeitures         627,271         71,995         - 699,266           Investments         139,442         71,553         - 210,995           Intergovernmental revenues         - 1,436,980         - 1,436,980           Charges for current services         1,082,981         255,915         - 1338,896           Grant income         - 19,509         - 974,197           Total Revenues         6,270,321         4,601,937         - 974,197           Total Revenues         6,270,321         4,601,937         - 974,197           Total Revenues         6,270,321         4,601,937         - 10,872,258           EXPENDITURES         Current:         Current:         Current:         Current:           General administration         2,204,348         243,221         - 2,447,569           Judicial         692,439         155,012         847,451           Financial administration         870,806         870,806         - 870,806           Public facilities         - 7,587         - 7,587         7,587         7,587           Law enforcement         2,249,862         286,085         - 2,374,936         9,374,936         9,374,936         9,476,786 </th <th>REVENUES</th> <th></th> <th></th> <th>_</th> <th></th> <th></th> <th></th> <th>-</th> <th></th>	REVENUES			_				-	
Licenses and permits         -         701,763         -         701,763           Fines and forfeitures         627,271         71,995         -         699,266           Investments         139,442         71,553         -         210,995           Intergovernmental revenues         -         1,436,980         -         1,436,980           Charges for current services         1,082,981         255,915         -         1338,896           Grant income         -         19,509         -         19,509           Miscellaneous         932,918         41,279         -         974,197           Total Revenues         6,270,321         4,601,937         -         10,872,258           EXPENDITURES         Current:         Current:         Current:         Current:         -         2,447,569           Judicial         692,439         155,012         -         870,806           Public facilities         -         7,587         -         870,806           Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,535,947           Highways and streets         -         2,374,936	Taxes	\$	3,487,709	\$	2,002,943	\$	_	\$	5,490,652
Fines and forfeitures   627,271   71,995   - 699,266   Investments   139,442   71,553   - 210,995   Intergovernmental revenues   - 1,436,980   - 1,436,980   Charges for current services   1,082,981   255,915   - 1,338,896   Grant income   - 19,509   - 19,509   Miscellaneous   932,918   41,279   - 974,197   Total Revenues   6,270,321   4,601,937   - 10,872,258    EXPENDITURES  Current:  General administration   2,204,348   243,221   - 2,447,569   Judicial   692,439   155,012   - 847,451   Financial administration   870,806   - 870,806   Public facilities   - 7,587   - 7,587   Law enforcement   2,249,862   286,085   - 2,334,936   Public transportation   - 48,654   - 48,654   Public safety   - 176,786   - 176,786   Conservation   57,255   30,750   - 88,005   Libraries   - 4,685   - 4,685   Health and welfare   - 14,997   - 14,997   Total expenditures   6,074,710   3,342,713   - 9,417,423   Excess (deficiency) of revenue over (under) expenditures   195,611   1,259,224   - 1,454,835    OTHER FINANCING SOURCES (USES) Transfers in   17,297   17,297   Transfers out   (299,693)   (706,417)   (17,625)   (1,003,735)   Fund balances - beginning   3,311,063   2,011,967   17,625   5,340,655	Licenses and permits		-			:#S	_	30	
Investments			627,271				_		
Intergovernmental revenues	Investments		The second second		The same of the sa		_		
Charges for current services         1,082,981         255,915         -         1,338,896           Grant income         -         19,509         -         19,509           Miscellaneous         932,918         41,279         -         974,197           Total Revenues         6,270,321         4,601,937         -         10,872,258           EXPENDITURES         Current:           General administration         2,204,348         243,221         -         2,447,569           Judicial         692,439         155,012         -         870,806           Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,374,936           Public transportation         -         48,654         -         48,654           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,3	Intergovernmental revenues		-				_		
Grant income         -         19,509         -         19,509           Miscellaneous         932,918         41,279         -         974,197           Total Revenues         6,270,321         4,601,937         -         10,872,258           EXPENDITURES         Current:           General administration         2,204,348         243,221         -         2,447,569           Judicial         692,439         155,012         -         847,451           Financial administration         870,806         -         -         870,806           Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,535,947           Highways and streets         -         2,374,936         -         2,374,936           Public transportation         -         48,654         -         48,654           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997			1,082,981						(C)
Miscellaneous         932,918         41,279         974,197           Total Revenues         6,270,321         4,601,937         -         10,872,258           EXPENDITURES           Current:         Separal administration         2,204,348         243,221         -         2,447,569           Judicial         692,439         155,012         -         847,451           Financial administration         870,806         -         -         870,806           Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,535,947           Highways and streets         -         2,374,936         -         2,374,936           Public transportation         -         48,654         -         48,654           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -	The state of the s		-				-		
Total Revenues         6,270,321         4,601,937         -         10,872,258           EXPENDITURES           Current:         General administration         2,204,348         243,221         -         2,447,569           Judicial         692,439         155,012         -         847,451           Financial administration         870,806         -         -         870,806           Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,374,936           Public transportation         -         48,654         -         2,374,936           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FIN	Miscellaneous		932,918		100000000000000000000000000000000000000		<del>-</del>		
Current:   General administration   2,204,348   243,221   - 2,447,569     Judicial   692,439   155,012   - 847,451     Financial administration   870,806   870,806     Public facilities   - 7,587   - 7,587     Law enforcement   2,249,862   286,085   - 2,535,947     Highways and streets   - 2,374,936   - 2,374,936     Public transportation   - 48,654   - 48,654     Public safety   - 176,786   - 176,786     Conservation   57,255   30,750   - 88,005     Libraries   - 4,685   - 4,685     Health and welfare   - 14,997   - 14,997     Total expenditures   6,074,710   3,342,713   - 9,417,423     Excess (deficiency) of revenue over (under) expenditures   195,611   1,259,224   - 1,454,835      OTHER FINANCING SOURCES (USES)   Transfers in   17,297   1,454,835     Total other financing sources (uses)   (282,396)   (706,417)   (17,625)   (1,006,438)     Net change in fund balances   (86,785)   552,807   (17,625)   448,397     Fund balances - beginning   3,311,063   2,011,967   17,625   5,340,655	Total Revenues					=	-	-	
Current:         General administration         2,204,348         243,221         -         2,447,569           Judicial         692,439         155,012         -         847,451           Financial administration         870,806         -         -         870,806           Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,535,947           Highways and streets         -         2,374,936         -         2,374,936           Public transportation         -         48,654         -         2,374,936           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FINANCING SOURCES (USES)         (17,625) <td< td=""><td>EXPENDITURES</td><td></td><td></td><td></td><td></td><td>-</td><td></td><td>-</td><td></td></td<>	EXPENDITURES					-		-	
Judicial         692,439         155,012         -         847,451           Financial administration         870,806         -         -         870,806           Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,535,947           Highways and streets         -         2,374,936         -         2,374,936           Public transportation         -         48,654         -         48,654           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FINANCING           SOURCES (USES)         -         -         -         17,297           Transfers out         (299,693)         (706,									
Financial administration 870,806 870,806 Public facilities - 7,587 - 7,587 Law enforcement 2,249,862 286,085 - 2,535,947 Highways and streets - 2,374,936 - 2,374,936 Public transportation - 48,654 - 48,654 Public safety - 176,786 - 176,786 Conservation 57,255 30,750 - 88,005 Libraries - 4,685 - 4,685 Health and welfare - 14,997 - 14,997 Total expenditures 6,074,710 3,342,713 - 9,417,423 Excess (deficiency) of revenue over (under) expenditures 195,611 1,259,224 - 1,454,835  OTHER FINANCING SOURCES (USES) Transfers in 17,297 17,297 Transfers out (299,693) (706,417) (17,625) (1,023,735) Total other financing sources (uses) (282,396) (706,417) (17,625) (1,006,438) Net change in fund balances (86,785) 552,807 (17,625) 448,397 Fund balances - beginning 3,311,063 2,011,967 17,625 5,340,655	General administration		2,204,348		243,221				2,447,569
Public facilities         -         7,587         -         7,587           Law enforcement         2,249,862         286,085         -         2,535,947           Highways and streets         -         2,374,936         -         2,374,936           Public transportation         -         48,654         -         48,654           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FINANCING           SOURCES (USES)         17,297         -         -         17,297           Transfers out         (299,693)         (706,417)         (17,625)         (1,003,735)           Total other financing sources         (282,396)         (706,417)         (17,625)         (1,006,438)           Net change i	Judicial		692,439		155,012		_		847,451
Law enforcement       2,249,862       286,085       -       2,535,947         Highways and streets       -       2,374,936       -       2,374,936         Public transportation       -       48,654       -       48,654         Public safety       -       176,786       -       176,786         Conservation       57,255       30,750       -       88,005         Libraries       -       4,685       -       4,685         Health and welfare       -       14,997       -       14,997         Total expenditures       6,074,710       3,342,713       -       9,417,423         Excess (deficiency) of revenue over (under) expenditures       195,611       1,259,224       -       1,454,835         OTHER FINANCING         SOURCES (USES)       17,297       -       -       17,297         Transfers out       (299,693)       (706,417)       (17,625)       (1,023,735)         Total other financing sources       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625	Financial administration		870,806		-		-		870,806
Highways and streets         -         2,374,936         -         2,374,936           Public transportation         -         48,654         -         48,654           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FINANCING           SOURCES (USES)         17,297         -         -         17,297           Transfers out         (299,693)         (706,417)         (17,625)         (1,023,735)           Total other financing sources         (uses)         (282,396)         (706,417)         (17,625)         (1,006,438)           Net change in fund balances         (86,785)         552,807         (17,625)         448,397           Fund balances – beginning         3,311,063         2,011,967         17,625	Public facilities		-		7,587				7,587
Public transportation         -         48,654         -         48,654           Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FINANCING SOURCES (USES)         SOURCES (USES)         Transfers out         (299,693)         (706,417)         (17,625)         (1,023,735)           Total other financing sources (uses)         (282,396)         (706,417)         (17,625)         (1,006,438)           Net change in fund balances         (86,785)         552,807         (17,625)         448,397           Fund balances – beginning         3,311,063         2,011,967         17,625         5,340,655	Law enforcement		2,249,862		286,085		_		2,535,947
Public safety         -         176,786         -         176,786           Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FINANCING           SOURCES (USES)           Transfers in         17,297         -         -         17,297           Transfers out         (299,693)         (706,417)         (17,625)         (1,023,735)           Total other financing sources (uses)         (282,396)         (706,417)         (17,625)         (1,006,438)           Net change in fund balances         (86,785)         552,807         (17,625)         448,397           Fund balances – beginning         3,311,063         2,011,967         17,625         5,340,655	Highways and streets		-		2,374,936				2,374,936
Conservation         57,255         30,750         -         88,005           Libraries         -         4,685         -         4,685           Health and welfare         -         14,997         -         14,997           Total expenditures         6,074,710         3,342,713         -         9,417,423           Excess (deficiency) of revenue over (under) expenditures         195,611         1,259,224         -         1,454,835           OTHER FINANCING SOURCES (USES)           Transfers in         17,297         -         -         17,297           Transfers out         (299,693)         (706,417)         (17,625)         (1,023,735)           Total other financing sources         (282,396)         (706,417)         (17,625)         (1,006,438)           Net change in fund balances         (86,785)         552,807         (17,625)         448,397           Fund balances – beginning         3,311,063         2,011,967         17,625         5,340,655	Public transportation		×		48,654		-		48,654
Libraries       -       4,685       -       4,685         Health and welfare       -       14,997       -       14,997         Total expenditures       6,074,710       3,342,713       -       9,417,423         Excess (deficiency) of revenue over (under) expenditures       195,611       1,259,224       -       1,454,835         OTHER FINANCING SOURCES (USES)         Transfers in       17,297       -       -       17,297         Transfers out       (299,693)       (706,417)       (17,625)       (1,023,735)         Total other financing sources       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	Public safety				176,786		-		176,786
Health and welfare       -       14,997       -       14,997         Total expenditures       6,074,710       3,342,713       -       9,417,423         Excess (deficiency) of revenue over (under) expenditures       195,611       1,259,224       -       1,454,835         OTHER FINANCING SOURCES (USES)         Transfers in       17,297       -       -       17,297         Transfers out       (299,693)       (706,417)       (17,625)       (1,023,735)         Total other financing sources       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	Conservation		57,255		30,750		-		88,005
Total expenditures 6,074,710 3,342,713 - 9,417,423  Excess (deficiency) of revenue over (under) expenditures 195,611 1,259,224 - 1,454,835  OTHER FINANCING SOURCES (USES)  Transfers in 17,297 - 17,297  Transfers out (299,693) (706,417) (17,625) (1,023,735)  Total other financing sources (uses) (282,396) (706,417) (17,625) (1,006,438)  Net change in fund balances (86,785) 552,807 (17,625) 448,397  Fund balances - beginning 3,311,063 2,011,967 17,625 5,340,655	Libraries		-		4,685		-		4,685
Excess (deficiency) of revenue over (under) expenditures 195,611 1,259,224 - 1,454,835  OTHER FINANCING SOURCES (USES) Transfers in 17,297 - 17,297 Transfers out (299,693) (706,417) (17,625) (1,023,735) Total other financing sources (uses) (282,396) (706,417) (17,625) (1,006,438) Net change in fund balances (86,785) 552,807 (17,625) 448,397 Fund balances – beginning 3,311,063 2,011,967 17,625 5,340,655	Health and welfare		-		14,997		-		14,997
Excess (deficiency) of revenue over (under) expenditures 195,611 1,259,224 - 1,454,835  OTHER FINANCING SOURCES (USES) Transfers in 17,297 - 17,297 Transfers out (299,693) (706,417) (17,625) (1,023,735)  Total other financing sources (uses) (282,396) (706,417) (17,625) (1,006,438) Net change in fund balances (86,785) 552,807 (17,625) 448,397 Fund balances – beginning 3,311,063 2,011,967 17,625 5,340,655	Total expenditures		6,074,710	-	3,342,713	-	-		9,417,423
OTHER FINANCING         SOURCES (USES)         Transfers in       17,297       -       -       17,297         Transfers out       (299,693)       (706,417)       (17,625)       (1,023,735)         Total other financing sources       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	Excess (deficiency) of revenue							-	
SOURCES (USES)         Transfers in       17,297       -       -       17,297         Transfers out       (299,693)       (706,417)       (17,625)       (1,023,735)         Total other financing sources       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	over (under) expenditures	_	195,611	_	1,259,224	-	-	-	1,454,835
Transfers in       17,297       -       -       17,297         Transfers out       (299,693)       (706,417)       (17,625)       (1,023,735)         Total other financing sources       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	OTHER FINANCING								
Transfers out       (299,693)       (706,417)       (17,625)       (1,023,735)         Total other financing sources       (uses)       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	SOURCES (USES)								
Total other financing sources         (uses)       (282,396)       (706,417)       (17,625)       (1,006,438)         Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	Transfers in		17,297		-		-		17,297
(uses)         (282,396)         (706,417)         (17,625)         (1,006,438)           Net change in fund balances         (86,785)         552,807         (17,625)         448,397           Fund balances – beginning         3,311,063         2,011,967         17,625         5,340,655	Transfers out		(299,693)		(706,417)		(17,625)		(1,023,735)
Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	Total other financing sources								
Net change in fund balances       (86,785)       552,807       (17,625)       448,397         Fund balances – beginning       3,311,063       2,011,967       17,625       5,340,655	(uses)		(282,396)		(706,417)		(17,625)		(1,006,438)
Fund balances – beginning 3,311,063 2,011,967 17,625 5,340,655	Net change in fund balances	8	(86,785)						448,397
	Fund balances - beginning								
	Fund balances – ending	\$	3,224,278	\$	2,564,774	\$	-	\$	

Reconciliation of the Statement of Revenues
Expenditures, and Changes in Fund Balances of Governmental Funds
For the Year Ended September 30, 2008

Net change in fund balances – governmental funds			\$	448,397
Amounts reported for governmental activities in the statement of activities are different because:				
Capital asset purchases are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated lives as depreciation expense. In the current period, these amounts are:				
Capital assets additions	\$	871,044		
Dispositions of capital assets		(356,914)		
Depreciation expense for all capital assets	_	(583,230)		(60.100)
Total change in capital assets activity				(69,100)
Some expenses reported in the Statement of Activities				
do not require the use of current financial resources				
and therefore are not reported as expenditures in				
governmental funds.				(81,394)
			. —	
Change in net assets of government-wide funds			\$	297,903

Statement of Net Assets Fiduciary Funds September 30, 2008

		Nonexpendable Trust Funds		Expendable Trust Funds	Agency Funds
ASSETS:			-		
Cash and cash equivalents	\$	2,714,849	\$	-	\$ 211,220
Deferred compensations	14				
Total assets	\$	2,714,849	\$_		\$ 211,220
LIABILITIES:					
Other liabilities	\$	218,261	\$	_	\$
Deferred compensation benefit payable		-		=	-
- 10 100 t				_	
Total liabilities		218,261	-	-	
NET ASSETS HELD IN TRUST FOR:					
Specific programs		2,496,588		_	211,220
Retirement benefits			_	-	 -
Total net assets	\$	2,496,588	\$		\$ 211,220

# Statement of Changes in Fiduciary Net Assets Fiduciary Funds For the Year Ended September 30, 2008

ADDITIONS:	_	Nonexpendable Trust Funds		Expendable Trust Funds
Fines and forfeitures	\$	984,947	\$	_
Tax revenue		15,170,426	Ψ.	
Miscellaneous		1,183,206		
Rents		14,063		
Grants		272,759		
Interest	-	26,489		-
Total additions	-	17,651,890		-
DEDUCTIONS:				
Taxes		16,865,810		411
Payments to school	_	18,516		-
Total deductions	_	16,884,326	es =	<u>.</u>
Additions in excess of deductions		767,564		-
OTHER FINANCING SOURCES (USES)				
Transfers in		A-100 CO 100 CO		-
Transfers out		78,941		-
Total other financing sources (uses)	-	(78,941)	-	
Net change in fund assets		688,623		-
Net assets held in trust, beginning of year (Note XI)	_	1,807,965	<del>-</del>	<u>.</u>
NET ASSETS HELD IN TRUST, END OF YEAR	\$_	2,496,588	\$_	-

#### **Notes to the Basic Financial Statements**

#### September 30, 2008

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The accounting and reporting policies of the Shelby County (the "County") reflected in the accompanying financial statements conform to the accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board ("GASB") in Governmental Accounting and Financial Reporting Standards. The GASB has issued a codification of governmental accounting and financial reporting standards. This codification and subsequent GASB pronouncements are recognized as generally accepted accounting principles for state and local government. The financial reporting practices of the County comply with the financial reporting standards established by the GASB.

#### **B.** Reporting Entity

The County is a public corporation and political subdivision of the State of Texas. The Commissioners Court, which is made up of four commissioners and the County judge, is the general governing body of the County in accordance with Article 5, Paragraph 18 of the Texas Constitution. The County provides the following services as authorized by the statutes of the State of Texas: general government (e.g., tax collection), judicial (courts, juries, district attorney, etc.), public safety (sheriff, jail), highways and streets, health, education, and public welfare (e.g., juvenile services and assistance to indigents).

The accompanying basic financial statements present the government defined according to criteria in GASB Statement No.14, *The Financial Reporting Entity*. Under provisions of this Statement, the County is considered a primary government, since it is a special purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state or local governments.

#### C. Basis of Presentation

#### Government-wide financial statements

The government-wide financial statements include the statement of net assets and the statement of activities. Government-wide statements report, except for County fiduciary activity, information on all of the activities of the County. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Governmental activities are supported mainly by taxes and intergovernmental revenues.

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicant who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

#### Fund financial statements

Separate fund financial statements are provided for governmental funds and fiduciary funds even though the latter are excluded from the government-wide financial statements. The General Fund and the Special Revenue Fund meet criteria as major governmental funds. Each major fund is reported in separate columns in the find financial statements. Detailed statements for special revenue funds are presented within Combining and Individual Fund Statements and Schedules. The County has one non-major governmental fund, the Capital Projects Fund.

Governmental activities presented as governmental funds in the fund financial statements:

General Fund

This fund is the general operating fund of the County. It is used to account for all financial resources of the County except for those required to be accounted for in another fund.

Special Revenue Funds

These funds are used to account for the proceeds of specific revenue sources (other than capital projects) that are legally restricted to expenditures for specified purposes.

Non-Major Fund

The County has one non-major governmental fund, a Capital Projects Fund. As this is the only non-major governmental fund, a combining schedule is not considered necessary. These funds are used to account for the financial resources to be used for the acquisition or construction of capital facilities, improvements and other projects (other than those financed by proprietary funds).

Fiduciary Funds - Trust and Agency Funds

These funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include agency funds and pension trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Pension trust funds account for pension funds established for classified employees of various departments and are accounted for in essentially the same manner as proprietary funds since capital maintenance is critical.

## D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Major revenue types, which have been accrued, are district clerk and County clerk fees, justice of the peace fees, revenue from investments, intergovernmental revenue and charges for services. Grants are recognized as revenue when all applicable eligibility requirements imposed by the provider are met.

Governmental fund level financial statements are reported using the current resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Measurable and available revenues include revenues expected to be received with in 60 days after the fiscal year ends. Receivables which are measurable but not collectible with in 60 days after the end of the fiscal period are reported as deferred revenue. Property taxes levied prior to September 30, 2008, that became due October 1, 2008 have been assessed to finance the budget of the fiscal year beginning October 1, 2008 and, accordingly, have need reflected as deferred revenue and taxes receivable in the fund financial statements at September 30, 2008. Expenditures generally are recorded when a fund liability is incurred; however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the liability has matured and payment is due.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private sector guidance for their business type activities subject to this same limitation. The County has elected not to follow subsequent private sector guidance.

## E. Assets, Liabilities, and Net Assets or Equity

#### 1. Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments. The Commissioners' Court of the County adopted a written investment policy regarding the investment of its funds as defined in *Public Funds Investment Act* (Chapter 2256, Texas Local Government). Such investments include obligations of the United States or its agencies and instrumentalities, certificates of deposits, fully collateralized repurchase agreements, a banker's acceptance, commercial paper, mutual funds and money market mutual funds. The investments of the County are in compliance with its investment policies.

The County invested only in certificates of deposit for the fiscal year 2008. The County records investments at fair market value in accordance with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. All investment income is recognized as revenue in the appropriate fund's statement of activity or statement of revenues, expenditures and changes in fund balance.

## 2. Receivables and Payables

Property taxes are levied based on taxable value at January 1 prior to September 30 and become due October 1, 2008 and past due after January 31, 2009. Accordingly, receivables and revenues for property taxes are reflected on the government-wide statement based on the full accrual method of accounting. Property tax receivables for prior year's levy are shown net of an allowance for uncollectible.

Lending or borrowing between funds is reflected as "due to or due from" (current portion) or "advances to/from other funds" (non-current). Advances between funds, as reported in the fund financial statements, are offset by a fund by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources. Interfund balances are eliminated in the government-wide statements.

#### 3. Capital Assets

Capital assets, which include land, buildings and improvements, equipment, and infrastructure assets (roads and bridges), are reported in the government-wide financial statements. Capital assets such as equipment are defined as assets with a cost of \$5,000 or more. Infrastructure assets include County-owned roads and bridges. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	50
Furniture & Fixtures	7
General Equipment	5
Trucks	7
Cars	3
Computer Hardware	5

#### 4. Compensated Absences

A liability for unused vacation and sick time for all full time employees is calculated and reported in the government-wide statements. For financial reporting, the following criteria must be met to be considered as compensated absences:

- leave or compensation is attributable to services already rendered
- leave or compensation is not contingent on a specific event (such as illness).

Per GASB Interpretation No. 6, liabilities for compensated absences are recognized in the fund statements to the extent the liabilities have matured (i.e. are due for payment). Compensated absences are accrued in the government-wide statements.

## 5. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities under the governmental activities statement of net assets.

#### 6. Fund Balances

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties of use for a specific purpose. Fund reservations include encumbrances, capital projects, debt service, inventories and prepaids.

## II. RECONCILIATION OF GOVERNMENT WIDE AND FUND FINANCIAL STATEMENTS

## A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Assets

The governmental fund balance sheet includes reconciliation between fund balance for total governmental funds and net assets as reported in the government-wide statement of net asset. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds." The details of this \$607,118 difference are as follows:

Notes payable	\$ 405,336
Capital leases payable	201,782

Net adjustment to reduce fund balance – total government funds to arrive at net assets – governmental activities \$607,118

## III. DEPOSIT, INVESTMENTS AND INVESTMENT POLICIES

## **Deposits**

At the year end, the carrying amount of the County's deposits totaled \$5,861,607, inclusive of fiduciary funds. All bank balances at year end were entirely covered by federal depository insurance or by collateral held by the depository bank in the County's name. All deposits are held in the County's main depository bank, except funds maintained by the District Attorney and Justice of the Peace #3 and 5.

#### Investments

The County's investment policies are in accordance with the laws of the State of Texas. The policies identify authorized investments and investment terms, collateral requirements and safekeeping requirements for collateral. The County's investments are categorized as either (1) insured and registered for which the securities are held by the County's agent in the name of the County, (2) uninsured and unregistered for which the securities are held by the counterparty's trust department or agent in the name of the County, or (3) uninsured and unregistered for which the securities are held by the

Counter-party or by its trust department or agent but not in the name of the County. The investments of the County fall under category 1.

At year end, the County's investment balances were as follows:

	Carrying	Market
	Value	Value
Certificates of Deposit	\$ 56,246	\$ 56,246

#### IV. PROPERTY TAXES AND OTHER RECEIVABLES

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied prior to September 30, become due on October 1 and are delinquent after January 31. The County bills and collects its own property taxes.

At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

Property taxes receivable:

\$ 567,767
199,600
\$ 767,367

In the government-wide financial statements, deferred revenue of \$767,367 is comprised entirely of property taxes levied for FY2008. The County is authorized by the tax laws of the State of Texas to levy taxes up to \$.80 per \$100 of assessed valuation for general governmental services and the payment of principal and interest on certain permanent improvement long-term debt. Taxes may be levied in unlimited amounts for the payment of principal and interest on road bond long-term debt issued under Article 3, Section 52 of the Texas constitution.

Receivables as of year end for the governmental activities including the applicable allowances for uncollectible accounts, as required by GASB Statement No. 34 are as follows:

		General	Special Revenue	Capital Projects		Total
Receivables: Taxes Less:	\$	681,639	\$ 239,439	\$ -	\$	921,078
allowances for uncollectibles	-	100,194	35,220	 -		135,414
Net receivables	\$_	581,445	\$ 204,219	\$ -	\$_	785,664

#### V. CAPITAL ASSETS

Capital assets are recorded at cost or, if donated, at fair market value at the date of receipt. In accordance with GASB 34, depreciation policies were adopted to include the useful lives and classification by asset type. Infrastructure assets are valued in two ways: either actual historical cost where the amount can be determined from existing records or using current cost deflated to the year of construction. Once historical cost is determined, regardless of how it is determined, the asset is depreciated over its useful life.

A summary of changes in capital assets follows:

2	Balance at 10/01/07	Additio	ns	Deletions	Balance at 09/30/08
Governmental					
Activities:					
Land	\$ 366,050		<del>-</del>	-	366,050
Infrastructure	13,537,218			-	13,537,218
Buildings	3,671,204	194,	678	-	3,865,882
Machinery	6,024,816	676,	366	356,914	6,344,268
Furniture	355,981		-	-	355,981
Property under					
lease	89,513	<u>.</u>			89,513
Total assets					
being					
depreciated	\$ 24,044,782	\$ 871,	044 \$ _	356,914	\$ 24,588,912

In implementing GASB no. 34, the capital limit for property was raised from \$500 to \$5,000. Additionally, infrastructure has been added to the capital assets balance.

#### VI. LONG-TERM DEBT

#### Capital Leases

The County is obligated under various capital leases for road and bridge equipment vehicles.

The following is a summary of capital lease obligation transactions of the County for the year ended September 30, 2008:

		Principal		Interest		Total
Balance at October 1, 2007	\$	21,212	\$	1,167	\$	22,379
Increases		216,278		35,356		251,634
Retirements	_	35,708		11,523	_	47,231
Balance at September 30, 2008	\$_	201,782	\$_	25,000	\$_	226,782

The annual requirements to amortize capital lease obligations for the County for the year ended September 30, 2008 are as follows:

	_	Principal	ipal Interest		_	Total
Year ending September 30, 2009 and thereafter	\$_	201,782	\$_	25,000	\$_	226,782
Total	\$_	201,782	\$_	25,000	\$_	226,782

#### **Notes Payable**

The County is obligated under various notes for Road and Bridge vehicles and a Sheriff's Department vehicle.

The following is a summary of note payable obligation transactions of the County for the year ended September 30, 2008:

Note issued by Farmers State Bank for the purchase of a Mack truck. The note is payable in one annual installment totaling \$61,324 due August 14, 2009. The obligation bears interest at a rate of 4.5% per year. The note is secured by the truck.

29,342

Note issued by Farmers State Bank for the purchase of two maintainers. The note is payable in two annual installments of \$50,000 each and one balloon payment due May 9, 2009. The obligation bears interest at a rate of 4.75% per year. The note is secured by the maintainers.

185,673

Note issued by Farmers State Bank for the purchase of a Caterpillar grader. The note is payable in three annual installments of \$55,086 each. The note bears interest at a variable interest rate that is equal to the three-month T-Bill rate, rounded to the nearest quarter percent. The note is secured by the grader.

51,276

Note issued by Farmers State Bank for the purchase of a Caterpillar excavator. The note is payable in one annual installment totaling \$112,518 and is due May 7, 2009. The note bears interest at a rate of 4.5% annually. The note is secured by the excavator.

71,777

Note issued by Farmers State Bank for the purchase of a Caterpillar motor grader. The note is payable in one annual installment totaling \$70,295 and is due July 8, 2009. The note bears interest at a rate of 4.5% annually. The note is secured by the grader.

67,268

Total Notes Payable

405,336

Less: Current Portion

(148,634)

Total Long-Term Debt

256,702

#### VII. INTERFUND RECEIVABLES, PAYABLE BALANCES AND TRANSFERS

The compositions of interfund balances as of September 30, 2008, are as follows:

Due to/from other funds:		
RecievableFund	Payable fund	Amount
General Fund	Road & Bridge 1	\$ 0
General Fund	Road & Bridge 2	0
General Fund	Road & Bridge 3	0
General Fund	Road & Bridge 4	0

The interfund balances represent collections of fees and taxes by the road and bridge district accounted for in the special revenue fund and are transferred to the general fund.

#### VIII. RETIREMENT PLAN

#### Plan Description

Shelby County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 535 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years if service equals 80 or more. Members are vested after 8 years but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by the employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraint imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

#### **Funding Policy**

The employer has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TDRS Act, the contribution rate of the employer based on the covered payroll of employee members. Under the TCDRS Act, the contributions rate of the employer is actuarially determined annually. The employer contributed using the actuarially determined rate of 7.02% for the months of the accounting year in 2007, and 6.73% for the months of the accounting year in 2008.

The contribution rate payable by the employee members for calendar year 2008 is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

#### Annual Pension Cost

For the employer's accounting year ending September 30, 2008 the annual pension cost for the TCDRS plan for its employee's was \$272,551 and the actual contributions were \$272,551.

The annual required contributions were actuarially determined as a percent of the covered payroll of the participating employees, and were in compliance with the GASB Statement No. 27 parameters based on the actuarial valuations as December 31, 2007 and December 31, 2005, the basis for determining the contribution rates for calendar years 2007 and 2005. The December 31, 2007 actuarial valuation is the most recent valuation.

## **ACTUARIAL VALUATION INFORMATION**

		T	
Actuarial valuation date	12/31/05	12/31/06	12/31/07
Actuarial cost method	Entry age	Entry age	Entry age
Amortization method	Level percentage of payroll, open	Level percentage of payroll, open	Level percentage of payroll, open
Amortization period	20 years	20 years	20 years
Asset valuation method	Long-term appreciation with adjustment	Long-term appreciation with adjustment	Long-term appreciation with adjustment
Actuarial Assumptions:			
Investment return	8.00%	8.00%	8.00%
Projected salary Increases <sup>1</sup>	5.50%	5.50%	5.50%
Inflation	3.50%	3.50%	3.50%
Cost-of-living adjustment	0.00%	0.00%	0.00%

<sup>&</sup>lt;sup>1</sup>Includes inflation at the stated rate

## Trend Information for the Retirement Plan for the Employees of Shelby County

Accounting	Annual	Percentage of	Net Pension
Year Ending	Pension Cost	APC Contributed	Obligation
September 30, 2008	\$272,551	100%	0

## Schedule of Funding Progress for the Retirement Plan for the Employees of Shelby County

						UAAL as
						a
		Actuarial				Percentage
Actuarial	Actuarial	Accrued	Unfunded		Annual	of
Valuation	Value of	Liability	AAL	Funded	Covered	Covered
Date	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
12/31/01	\$3,445,715	\$4,116,244	\$670,529	83.71%	\$2,295,375	29.21%
12/31/02	\$3,593,145	\$4,354,383	\$761,238	82.52%	\$2,628,825	28.96%
12/31/03	\$3,992,163	\$4,746,443	\$754,280	84.11%	\$2,861,036	26.36%
12/31/04	\$4,306,549	\$4,925,745	\$619,196	87.43%	\$2,985,737	20.74%
12/31/05	\$4,124,171	\$4,648,366	\$524,195	88.72%	\$3,149,128	16.65%
12/31/06	\$4,524,401	\$4,872,091	\$347,690	92.86%	\$3,671,452	9.47%
12/31/07	\$5,181,285	\$5,610,812	\$429,527	92.34%	\$3,521,897	12.20%

#### IX. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets: errors and omissions; injuries to employees; and natural disasters. The County maintains a limited amount of commercial insurance coverage for these risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the County. Settled claims did not exceed this commercial insurance coverage during the current fiscal year.

#### X. CONTINGENT LIABILITIES

Accounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these law suits is not presently determinable, it is the opinion of the County's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the County.

## Required Supplementary Information

#### General Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual For the Year Ended September 30, 2008

	Budgeted Am	iounts		
	Original	Final	Actual Amount	Variance with Final Budget – Positive (Negative)
REVENUES	62 2// 7/2	£2 284 570	62 487 700	£202.120
Taxes Fines and forfeitures	\$3,266,762 590,000	\$3,284,579 590,000	\$3,487,709 627,271	\$203,130 37,271
Investments	135,031	130,000	139,442	9.442
Charges for current services	1,508,827	1,043,332	1,082,981	39,649
Miscellaneous	277,975	17,975	932,918	914,943
Total Revenues	5,778,595	5,065,886	6,270,321	1,204,435
EXPENDITURES				
General administration	1,757,717	2,010,955	2,204,348	(193,393)
Judicial	718,413	744,256	692,439	51,817
Financial administration	1,120,324	938,993	870,806	68,187
Law enforcement and correction	2,177,110	2,324,028	2,249,862	74,166
Health and Welfare	¥n	\$ <b>=</b> 7	~	( <del></del>
Conservation	<u> </u>	60,262	57,255	3,007
Total expenditures	5,773,564	6,078,494	6,074,710	3,784
Excess of revenues over expenditures		(1,012,608)	195,611	1,208,219
OTHER FINANCING SOURCES (USES)				
Transfers in	-		17,297	17,297
Transfers out Total other financing sources (uses)		-	(299,693) (282,396)	(299,693) (282,396)
Net change in fund balances	5,031	(1,012,608)	(86,785)	925,823
Fund balances – beginning	1,600,000	1,600,000	3,311,063	1,711,063
Fund balances – ending	\$ 1,605,031	\$ 587,392	\$ 3,224,278	\$ 2,636,886

Required Supplementary Information

Special Revenue Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual For the Year Ended September 30, 2008

	Budgeted An	nounts		
DEVENUES	Original	Final	Actual Amount	Variance with Final Budget – Positive (Negative)
REVENUES	1 007 104	6 2 170 (22	£ 2 002 042	# (1=# (=0)
Taxes	1,887,194	\$ 2,178,622	\$ 2,002,943	\$ (175,679)
Licenses and permits Investments	829,108	729,908	701,763	(28,145)
Fines and forfeitures	24,000	48,192	71,553	23,361
	315,000	317,815	71,995	(245,820)
Intergovernmental revenues	1,481,036	1,452,212	1,436,980	(15,232)
Charges for current services	230,000	234,728	255,915	21,187
Grant income	554,499	(#)	19,509	19,509
Miscellaneous	19,880	19,880	41,280	21,400
Total Revenues	5,340,717	4,981,357	4,601,938	(379,419)
EXPENDITURES General administration	597,399	589,309	243,221	346,088
Judicial	100,826	228,178	155,012	73,166
Public facilities	44,000	44,000	7,587	36,413
Highways and streets	2,937,160	3,322,026	2,374,936	947,090
Public transportation	289,454	289,454	48,654	240,800
Public safety	350,699	261,115	176,786	84,329
Law enforcement	238,315	238,315	286,085	(47,770)
Conservation	245,000	245,000	30,750	214,250
Libraries	34,000	48,997	19,682	29,315
Total expenditures Excess (deficiency) of	4,836,853	5,266,394	3,342,713	1,923,681
revenue over (under) expenditures	503,864	(285,037)	1,259,225	1,544,262
OTHER FINANCING SOURCES (USES) Transfers in				
Transfers out	~		(706,417)	(706,417)
Total other financing sources (uses)		-	(700,417)	(700,417)
Net change in fund balances	503,864	(285,037)	552,807	837,845
Fund balances – beginning	650,000	650,000	2,011,967	1,361,967
Fund balances – ending	\$ 1,153,864	\$ 364,963	\$ 2,564,774	\$ 2,199,812

Notes to Schedules of Revenue, Expenditures and Change in Fund Balances
Budget and Actual

#### September 30, 2008

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1) Prior to September 1, the County Judge submits to the Commissioners' Court a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the mean of financing them for the upcoming year.
- 2) Public hearings are conducted to obtain taxpayer comment.
- 3) The budget is legally enacted through adoption by Commissioners' Court.
- 4) Budgets for the General, Special Revenue and Capital Projects Funds are adopted on a basis consistent with generally accepted accounting principles.
- 5) Encumbrance accounting is not used.

The budgets as presented in the financial statements reflect all amendments approved by the Commissioners' Court for the year ended September 30, 2008.



CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS

# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Commissioners'
Court of Shelby County
Center, Texas

#### Commissioners:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Shelby County, Texas (the "County") as of and for the year ended September 30, 2008, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 4, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance required to be reported under *Government Auditing Standards*.

We noted certain immaterial instances of noncompliance, which we have reported to management of the County in a separate letter dated June 4, 2009.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be presented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, others within the entity, and is not intended to be and should not be used by anyone other than these specified parties.

Hunter: Canpy, CCP

Thomas, Hunter & Company, LLP

**Certified Public Accountants** 

June 4, 2009